UN SUSTAINABLE DEVELOPMENT GOALS 2030

Annihilate Caste and Structural Inequalities in Implementing the 2030 Agenda
ABOUT THE ASIA DALIT RIGHT FORUM

The Asia Dalit Rights Forum (ADRF) was instituted in February 2014, by civil society leaders from Bangladesh, India, Japan, Nepal, Pakistan and Sri Lanka to address the common challenges of socially excluded groups in South Asia. It is a platform that works to empower the socially excluded and safeguard their rights and entitlements. Formed in the aftermath of the historic World Conference against Racism at Durban, South Africa in 2001, over the last decade ADRF has become a global advocacy platform for descent and work based discrimination in the South Asia region and global diaspora.

FOUNDING MEMBERS

BANGLADESH  Bangladesh Dalit and other Excluded Rights Movement (BDERM), Nagorik Uddyog (NU)

INDIA  National Campaign on Dalit Human Rights (NCDHR), All India Dalit Mahila Adhikar Manch (AIDMAM), Navsarjan Trust

NEPAL  Feminist Dalit Organisation (FEDO), Dalit NGO Federation, Nepal National Dalit Social Welfare Organization (NNDSWO), Dalit Parliament, Samata Foundation, Jagaran Media Centre, Rashtriya Dalit Network (RDN), Dalit National Federation (DNF)

PAKISTAN  Pakistan Dalit Solidarity Network (PDSN)

SRI LANKA  Human Development Organisation (HDO)

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CONCEPT AND EDITING  Aloysius Irudayam, Anita Nayar and Paul Divakar
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Acknowledgement

Towards understanding discrimination based on work and descent (caste) and its vastness in influencing development, this report provides systemic understanding of hidden apartheid still under represented and widely practiced. The comprehensive study was prepared by Asia Dalit Rights Forum (ADRF) in association with Regions Refocus 2015 and Asia Parliamentarians Forum on Dalit Concerns (APFDC).

I would like to share my sincere appreciation for the researchers who were instrumental in the preparation of this report, especially Abhay Xaxa, Beena Pallickal, Dyuti and Juno Varghese (NCDHR); Anita Nayar, Kathryn Tobin and Mary Alice Jackson (Regions Refocus 2015); and Deepak Nikarthil (ADRF). I would like show my gratitude to International Advisors Aloysius Irudayam and Anita Nayar (Regions Refocus 2015) for providing their insights and structure of the study.

I, also, would like to acknowledge the contributions provided by Sono Khagharani, Bhakta Bishwakarma and Zakir Hossain (ADRF) in completion of this study material. Also would like to acknowledge the studies done by Office of High Commission for Human Rights (OHCHR), United Nations Development Program (UNDP) and International Dalit solidarity Network (IDSN). Further I would like to show my appreciation for Nishant (Aspire Designs) for designing and developing this book.

N. Paul Divakar
Chairperson, Asia Dalit Rights Forum
In September 2015, global leaders assembled at the United Nations for the adoption of the 2030 Agenda for Sustainable Development agenda, in the culmination of years of negotiation, deliberations, and debate. Throughout this process, activists and policy-makers from South Asia have advocated for national and international recognition of caste as a fundamental determinant for social exclusion and development.

Prior to Sustainable Development Goals replacing Millennium Development Goals (henceforth MDGs), various discussions recognised discrimination based on work and decent (caste) as a major deterrent leading to social exclusion and set back to the process of development.

Discrimination based on Work and Descent (caste) has been referenced as an important variable of exclusion (thus development) in important outcome documents including the UN Development Group Report, 2013 and report from the Global Thematic Consultation on Addressing Inequalities, 2013. We welcome the recognition that impediments of caste would set back the process of development for all. However, it is regrettable that the draft Sustainable Development Goals (SDGs) fail to mention or specifically address discrimination based on work and descent (caste) (ADRF November 2014). As these concerns are not explicitly mentioned in the final 2030 Agenda, however, more work remains to be done to ensure that the new development framework works towards structural justice.
I. DISCRIMINATION BASED ON WORK AND DESCENT: AN INTERNATIONAL HUMAN RIGHTS ISSUE

The independent experts of the UN human rights system have published specific, actionable recommendations to eliminate discrimination based on work and descent (caste). The draft defines, discrimination based on work and decent as follows,

“... [A] ny distinction, exclusion, restriction, or preference based on inherited status such as caste, including present or ancestral occupation, family, community or social origin, name, birth place, place of residence, dialect and accent that has the purpose or effect of nullifying or impairing the recognition, enjoyment, or exercise, on an equal footing, of human rights and fundamental freedoms in the political, economic, social, cultural, or any other field of public life. This type of discrimination is typically associated with the notion of purity and pollution and practices of untouchability, and is deeply rooted in societies and cultures where this discrimination is practiced.”

Asia Dalit Rights Forum, an Asia Forum of Dalit Rights Activists that came together through the Dublin Conference in 2001 and World Social Forum, welcomes this recognition the impediments of caste would set back the process of development for all.

Caste based exclusion is often limited to Indian subcontinent, but in reality exclusion based on descent is a global phenomenon, which are found in Burakumin communities in Japan, Roma community in Central, Eastern and Southern Europe, Quilambo in Brazil and Osu people around the world. 260 million people worldwide have been discriminated based on Work and Descent (Caste). Women from these communities get further marginalised, excluded and discriminated against. Such a discrimination results in systemic exclusion of people, and communities.

Discrimination based on work and decent, first is a human rights violation. Second it acts as a deterrent to holistic development. Third, it leads to insufficient use of human resources as a result of discrimination. Lastly leads to insufficiency economy, polity, society and culture.

It has been noted that CBD is a dominant cause for poverty in South Asian countries, which hold 25% of the world’s population and yet 40 per cent of the global poor. In India alone, Dalits comprise 17% of its population. National and international responses to the condition of Dalits in South Asia would determine the success of a sustainable development trajectory that seeks to reduce inequalities. The draft United Nations Principles and Guidelines for the Effective Elimination of Discrimination Based on Work and Descent, 2009 clearly state that “discrimination based on work and descent exacerbates poverty and constrains progress.” It is imperative that in changing developmental paradigm we find ourselves in this reality is addressed and foregrounded.

II. CASTE-BASED DISCRIMINATION IN SOUTH ASIA: AN OVERVIEW

There are both commonalities and differences in the way that caste manifests on the ground across the region, the universal features being inequality and discrimination. Dalits in all these countries can be easily identified by the ‘unclean’ occupations they are forced into. Therefore a person sweeping and lifting garbage in public places, cleaning public latrines and sewer lines, dealing with dead bodies of humans and animals, engaging in casual daily wage labour on land and elsewhere generally is a Dalit. They also are distinguished by their segregated living spaces with severely restricted access to public and private services of housing, water and sanitation, health, education, markets, land and employment. As a consequence, there is a large gap between

the general population and Dalits in terms of most human development indicators, with Dalit women at the bottom of the scale. Any resistance from the Dalits to undertake occupations assigned to them usually result in violence (ADRF November 2014).

Of the South Asian countries, some collect and provide official data on the situation of Dalits, while others have not initiated such efforts so far. Given these limitations, what follows is a brief profile of Dalits, their livelihood, overall development parameters and the discriminations they face in the South Asian countries.

**BANGLADESH**

**Dalit population: 3.5 to 6.5 million 3-4% of total population**

Bangladesh has a Muslim majority (90%) and a Hindu minority (9%). Almost 25% of the Hindu population are Dalits. The Hindu Dalits are generally categorized as ‘Harijons’ and the Muslim Dalits as ‘Arzals’. The primarily caste-based system of exclusion takes a complex shape in practice. Class, citizenship, religion, gender intersect with caste to deepen the nature of discrimination. Dalits are largely identified by their specific caste names associated with their traditional caste-based occupations such as fishers, sweepers, barbers, blacksmiths, goldsmiths, cobblers and oil-pressers.

Denied access to public spaces including places of worship, social gatherings, restaurants, movie theatres, burial grounds, cultural events
- Dalit women face extreme discrimination such as forced labour for cash or food, trafficking and forced migration to Arab nations as domestic help.
- Discrimination in schools, ranging from admission to segregation in seating
- Income inequality: more than 78% of Dalits surviving on an income of less than Tk.5000 Employment in most vulnerable conditions in low paying traditional caste occupations such as cleaning, sweeping and manual scavenging
- Limited access to public services of water, sanitation and electricity
- Absent from public administration services or public decision making bodies Abject housing conditions, segregated settlements with little or no basic amenities
- Routinely face severe human rights violation and violence such as abduction, rape, torture, destruction of houses, land grabbing, eviction from land, threats and intimidation

**INDIA**

**Dalit population: 201 million 16.6% of total population**

India is home to the largest population of Dalits in the world. The caste system has religious sanction and is reinforced by cultural customs. Formally termed Scheduled Castes (SC) by the Indian government, over three-quarters (76.4%) of Dalits live in rural areas while less than a quarter (23.6%) live in urban areas. With the exception of a small minority who have benefited from India’s policy of quotas in education and government, Dalits continue to face severe forms of social injustice.

Dalits today continue to be among the poorest of the poor, congregated in the informal sector as landless, daily-wage labourers in farm and non-farm occupations, with extremely low levels of education and health.

Relegated to menial tasks due to lack of employment opportunity. Dalit children sold into bondage to pay off debts to dominant caste creditors. Unequal economic opportunities due to caste structures; Dalits have failed
to access the benefits of globalisation and market liberalization. Untouchability practices, extreme violence and human rights violation which include being prohibited from public and community spaces such as wells, temples, claiming land that belongs to them legally, segregation of Dalit habitats, made to perform degrading rituals in the name of caste, violent reactions to inter-caste marriages, discrimination of Dalit children in schools.

Dalit girls are forced to become prostitutes for dominant caste patrons and village priests under the ‘Devadasi’ system, and face sexual abuse and other forms of violence by landlords and the police to inflict political “lessons” and crush dissent within the community.

**NEPAL**

**Dalit population: 3.5 million 13.2% of total population**

In Nepal, the National Dalit Commission has listed 26 castes as Dalits, including 7 Hill Dalit castes and 19 Terai Dalit castes. According to the Nepal Human Development Report 2014, Dalits are among the poorest of the poor and one of the most vulnerable social groups in the country, with no security of livelihood or life. Their socio-economic status is consistently lower than the national average. Caste-based discrimination and ‘untouchability’ are ubiquitous in Nepal, perpetuated through long-held customs and practices.

- 43.6% of Hill Dalits and 38.2% of Terai Dalits are below the poverty line, as compared to the national average of 25.2%.
- Hundreds of forms of caste discrimination and ‘untouchability’ are documented, including prohibition of inter-caste marriages, denial of access to common water sources, temple entry and social boycott.
- Segregated settlements in both rural and urban areas; prejudice prevails in urban areas where Dalits fail to find rental housing.
- Religious and cultural practices discriminate against Dalit women such as the practice of Badi women being forced into prostitution as a caste occupation.

**PAKISTAN**

**Dalit population: 330,000 13.6% of 2.44 million Hindu minority population**

While the word ‘Dalit’ is not mentioned in any official document, estimates suggest that Dalits form large majority of the total Christian and Hindu population in the country, concentrated mainly in Sindh, Punjab and Baluchistan provinces. In addition to this, the lower caste within the Muslim community would elevate the number than earlier anticipated. Such is the exclusion and invisibility of this social group that the dominant caste Hindu minority has moved to erase the words ‘scheduled caste’ from the gazetteer.

- Most Dalits live in remote rural areas and face exclusion in all spheres of life, including education, health and employment opportunities.
- High incidence of poverty, lacks all basic amenities including toilets.
- Own no land or are mostly small and marginal landowners.
- Over 48% of scheduled castes work as agricultural workers and daily wage labourers, drawing lesser wages than the dominant castes.
- Bonded and child labour is a frequent occurrence; children are often forced work abject conditions. Dalit women have little or no representation in any political or processes or institutions. Especially in rural areas of Sindh, they face severe challenges in accessing education. Many are forced into traditional forms of
bonded and debt labour in rural areas in both agriculture and in the brick kilns and sexually abused. Kidnappings and forced conversions of young Dalit women also occur frequently, reportedly with total impunity for the offenders and with the consent of the authorities.

SRI LANKA

Dalit population: 4 to 5 million 20-30% of total population

In Sri Lanka, there is no common identity as ‘Dalits’ among the ‘lower’ castes and it has been difficult for them to organize themselves as a community. This is partly due to the existence of three parallel caste systems practised by the three major ethnic groups of the country, the Sinhalas (around 74% of the total population), the Sri Lankan Tamils and the Indian Tamils (together making for around 20% of the total population). Each of these systems is based on the idea of hierarchy and discrimination, while there is no uniformity in the notion of untouchability. The importance of caste has diminished over the years; some pockets of caste discrimination continue to exist. Sri Lanka also has witnessed certain new forms of caste discrimination that have emerged in the plantation economy.

- **Sinhala society:** lower ranks in the caste hierarchy are most excluded from power, land ownership and dignity. Many Dalits continue to perform menial services assigned to them. Living conditions have improved gradually due to opportunities offered by the Sri Lankan welfare state, but have not evenly benefitted all caste groups or all members within a specific caste group. Hence, there are many depressed caste pockets where extreme poverty and continued pressure to pursue hereditary caste occupations exist.

- **Sri Lankan Tamils:** Caste system most rigid, especially in Jaffna, with clearly defined patterns of discrimination and social rejection driven by a religiously articulated notion of untouchability. Those at the bottom of the caste system and those internally displaced during the civil war have no land ownership or any other resources to reconstruct their lives. In war and tsunami affected areas of Eastern Sri Lanka too, caste is of considerable importance in identity formation, local politics, and processes of social discrimination.

- **Indian Tamils:** Among the poorest communities, adding to their social marginality, with lowest life expectancy and poorest quality of life. In urban areas, the sanitary labour communities are Dalits of Indian origin.

III. SUSTAINABLE DEVELOPMENT THROUGH THE LENS OF CASTE-BASED DISCRIMINATION: PROPOSALS

The implementation of the new 2030 Agenda for Sustainable Development must address the discrimination, exclusion, and violence faced by Dalits and their experiences of intergenerational poverty because of this discrimination based on work and descent. Grounded in the human rights principles of substantive equality, non-retrogression, and non-discrimination, development planning at national, regional, and international level must take steps to eliminate caste-based discrimination. Below follow proposals for implementing the Sustainable Development Goals through the lens of caste-based discrimination, examining laws, policies, and quotas in the region that must be created and/or amended.
DEMANDS

I UN-LEVEL

Mechanism

→ Adoption of draft United Nations Principles and Guidelines for the Effective Elimination of Discrimination Based on Work and Decent, 2009.
→ Inclusion of work and decent (caste) as an important variable in Covenants, Conventions, Declarations and UN-SDG goals.
→ Inclusion of work and decent (caste) as determinant of exclusionary mechanism in articulation of SDGs.
→ SDGs take the human rights language and mechanisms. CBD is a dominant reality that acts an obstacle in people’s (from marginalised communities) enjoyment of rights. Ensure concentrated efforts made to address CBD and violence in the realisation of SDGs and ensure full and equal enjoyment of all human rights.
→ Periodic review of SDGs to be reported on the lines of caste and gender, and rooted in evidence based research and data.
→ Countries while signing and ratifying Conventions, Covenants and declarations cannot make exception on grounds of cultural practices that perpetuates violence based on decent and work (caste).

Access to Justice

→ SDGs should ensure elimination of all forms of caste based violence and related deaths.
→ Promote rule of law at the national and international level and ensure equal access to justice by all and eliminate discriminatory practices with respect to caste-based discrimination.
→ Develop effective, accountable and transparent institutions and ensure responsive, inclusive, participatory and representative decision-making at all levels.

Economic Rights

→ Legally binding guidelines and frameworks to formulation of basic parameters to ensure access to basic public services irrespective of race, caste, gender, region, ethnicity, language and disability.
→ Strengthen Targeted Budget Allocation: It is critical to have policies for targeted budgetary allocation for the discriminated communities to enhance access to development. Apart from macro policies for sectoral-development of education, health, urban development, civic amenities, there is a need for micro-development policies aimed at individuals, families and habitation of the socially excluded communities to overcome inherent forms of exclusion and discrimination. These policies need to take the form of entitlements and rights, thus ensuring access and inherent mechanisms to redress and follow-up.

Environment

→ Equal access to disaster risk rehabilitation process. Dalits are systematically excluded from the rehabilitation process. Guidelines to be made to ensure that Dalit community, especially in South-Asia are not sidelined in the rehabilitation process.

Women’s Right

→ Dalit women are socially and culturally suppose to provide unpaid services within homes of non-Dalit families, communities and gatherings. Recognition and elimination of socially-culturally derogatory nature of unpaid services.
Child Rights

- Recognition and value of work done by Dalit community especially women. To ensure fair and equal compensation of work done.

Cultural Practices

- Elimination of customary, traditional, inter-generational and unclean employment like manual scavenging, devadasi system, and bonded labour.
- Elimination of practices like child labour.
- Ensure free access to life-long education by all children irrespective of their caste locations.

II. SAARC

- Develop a regional framework for the post 2015 SDGs with a focus on SAARC priorities and deriving from the SAARC social charter
- Follow-up and review of SDG periodically at the regional level through periodic review.
- Commit to strong implementation through national action plans and interim targets
- Set up a mechanism for regional collaboration and accountability on sustainable development, poverty alleviation and social inclusion, elevating cooperation on these to equal status with those on trade and security
- Roadmap for funding of the post 2015 SDGs through the SAARC development funds and other means
- Regional HR Charter addressing discrimination based caste and ethnic location.

III. NATIONAL LEVEL

Legal Mechanism

- The constitution should ensure equality for all, and recognize non discrimination based on caste in all the South Asian Countries, which should include Dalit Christians and Dalit Muslims.
- Specific policies should ensure non-practice of Untouchability and other intergenerational and cultural discriminatory practices in the countries.
- Ensuring the Sustainable Development Goals are actively translated on the basis of socio-economic, political and legal availability and participation of the excluded communities especially Dalits
- Ensure equality in law that would outlaw caste discrimination in all sectors of employment. States should implement reservations in employment for encouraging Dalits to have proper opportunities in the public and private sector.
- The field level functionaries and even their supervisors in the Departments responsible for bonded labour are found generally lacking in clarity about the definitional aspects of bonded labour work.
- Ensure proper awareness, equal access to health care, maternity care, child and natal care services for all, without caste-based discrimination.
- Ensure equal access to safe drinking water, National Water Policy should focus on inclusion in implementation for all, including Dalits.
- National laws should ensure food security for all, including Dalits and other excluded communities.
- National laws should ensure decent job opportunities to all especially Dalits and elimination of the degrading, customary, intergenerational and unclean employments like manual scavenging, devdasi system etc.
Gender and Social Justice

- Implement nationally appropriate social protection systems and measures for all, and by 2030 achieve substantial coverage of the poor and the vulnerable.
- End hunger by ensuring access to nutritious, sufficient, healthy, safe, affordable and culturally sensitive food to all persons all including Dalits, Adivasi and members of excluded and vulnerable communities, all year round. Ensure reduction of level of violence especially violence against women and children, and socially excluded groups and related death rates everywhere.
- Ensure police and judicial reforms with a special focus on the responsiveness to marginalized communities, speedy redress of the complaints and appeal, and prevent all unlawful torture.
- Allocate special funds for women within targeted budgeting.
- Ensure policies for improving maternal, infant, and child mortality rates, and sexual and reproductive health and rights for all Dalit and excluded communities.
- Ensure free access to life-long education by all children irrespective of their caste locations.
- State to formulate policies and laws for safe and enabling environment for children ensuring them access to education, health care, nutrition and freedom from sexual, physical, economic, and social abuse.
- National education policies should focus on ensuring primary, secondary and higher education for all especially for Dalits; remove social disparities; and equalise educational opportunity irrespective of caste.
- Ensure proper awareness of and equal access to health care, including maternal, child, and natal care services for all, without caste-based discrimination.
- Ensure equal access to safe drinking water, including through implementation of national water policies.

Economic Justice

- Outlaw caste discrimination in all sectors of employment, public and private.
- National laws should ensure decent job opportunities to all especially Dalits and elimination of the degrading, customary, intergenerational and unclean employments like manual scavenging, Devadasi system etc.
- Legally binding guidelines and frameworks to formulation of basic parameters to ensure access to basic public services irrespective of race, caste, gender, region, ethnicity, language and disability.
- Strengthen targeted budget allocation for the discriminated communities, to enhance access to development, at both macro (sectoral) level and micro (individual, family) level. These policies need to take the form of entitlements and rights, thus ensuring access and inherent mechanisms to redress and follow-up.
- Eliminate customary, traditional, inter-generational and unclean employment like manual scavenging, Devadasi system, and bonded labour.
- Recognise and value unpaid care work done by Dalit community especially women, to ensure fair and equal compensation of work done.
- Eliminate child labour.
- Implement rehabilitation schemes for bonded labourers, Devadasis, manual scavengers, and child labourers in hazardous industries, a disproportionate number of whom are Dalits.
- Affirmative action in employment for encouraging Dalits to have proper opportunities in the public and private sector.
Ecological Justice

→ Create guidelines to ensure and monitoring of equal access to disaster risk reduction and disaster response to Dalits and other excluded and high-risk population.
→ Build the resilience of the poor and excluded including Dalits, and reduce their exposure and vulnerability to climate-related extreme events and other economic, social and environmental shocks and disasters.
→ Recognize the reliance of disadvantaged communities on natural resources; ensure their inclusion in planning and policy-making for the external usage of these resources.

Budgetary

→ Countries as part of their annual budgeting to introduce targeted budgeting to ensure budgetary allocations are made for the development of Dalit Communities.
→ Special fund allocation for women within targeted budgeting.
→ Rehabilitation schemes for bonded labourers, devadasis, manual scavengers, child labourers in hazardous industries, and a disproportionate number of whom are Dalits.
→ Disaster Risk Reduction to include Dalits as a high-risk population.

Data

→ Create effective mechanisms for tracking atrocities against Dalits in each country.
→ Mandate caste- and gender-disaggregated data collected by all government bodies that produce national and state level data on socio-economic and political situations of different social groups.

IV. RESOURCES

For source material on the above proposals and statistics, and/or to read more, please see the following analyses:

• **United Nations Policy Guidelines on Caste**, compiled by Asia Dalit Rights Forum,Regions Refocus 2015, and Asian Parliamentarians' Forum on Dalit Concerns
• **Benchmarking the Draft UN Principles and Guidelines on Elimination of (Caste) Discrimination based on Work and Descent on**
  - Bangladesh http://bit.ly/1F9ceN
  - India http://bit.ly/1QB05mP
• **Post-2015 Sustainable Developments Goals: Agenda of Dalits in South Asia**

*This regional level study is a reference material for parliamentarians, civil society members, academicians, experts and activists for addressing the discrimination based on work and descent (caste) in the context of the post-2015 development agenda (now called the 2030 Agenda).*
### SOUTH ASIAN POLICIES ON CASTE

This document compares the existing laws, policies, and quotas of Bangladesh, India, Nepal, Pakistan, and Sri Lanka. Identifying gaps in this framework, the matrix includes relevant recommendations by the Asia Dalit Rights Forum for legal and policy measures and mechanisms to eliminate caste discrimination and exclusion across South Asia. In this moment of the adoption of the 2030 Agenda, the matrix also compares each of the relevant arenas – Accountability and Peace, Gender and Social Justice, Economic Justice, Ecological Justice, and Data – to the

### ACCOUNTABILITY, GOVERNANCE, AND PEACE

<table>
<thead>
<tr>
<th>SUSTAINABLE DEVELOPMENT GOALS AND TARGETS</th>
<th>BANGLADESH</th>
<th>INDIA</th>
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<tbody>
<tr>
<td>Dalit population: 4.6 million</td>
<td>Dalit Population: 201 million</td>
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<td><strong>LAW</strong></td>
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<tr>
<td>→ 16.b Promote and enforce non-discriminatory laws and policies for sustainable development</td>
<td>[†] The State shall not discriminate against any citizen on grounds only of religion, race, caste, sex or place of birth (Constitution, Article 28)</td>
<td>[†] Right to non-discrimination on the basis of caste (Article 15)</td>
</tr>
<tr>
<td>→ 10.2 By 2030, empower and promote the social, economic and political inclusion of all, irrespective of age, sex, disability, race, ethnicity, origin, religion or economic or other status</td>
<td>[†] Draft law to combat different forms of discrimination, including caste-based discrimination Introduced in Parliament 2012, yet to be enacted</td>
<td>[†] Ban on the practice of ‘untouchability’ namely the imposition of social disabilities on a person due to birth into certain ‘polluted’ castes (Article 17)</td>
</tr>
<tr>
<td>→ 10.3 Ensure equal opportunity and reduce inequalities of outcome, including by eliminating discriminatory laws, policies and practices and promoting appropriate legislation, policies and action in this regard</td>
<td>[†] All citizens have equal rights irrespective of caste, race, religion or colour in protecting the individual against any form of discrimination or violence. (Civil Procedure Code and Criminal Procedure Code)</td>
<td>[†] The state is committed to promoting the educational and economic interests of Scheduled Castes, and protecting them from exploitation (Directive Principle of State Policy, Article 46)</td>
</tr>
</tbody>
</table>
ASIAN PARLIAMENTARIANS’ FORUM ON DALIT CONCERNS

Sustainable Development Goals and targets of the new 2030 Agenda. As a guide, the points are labelled with the following symbols:

+ indicates a progressive policy or legal measure
- indicates a policy gap or problematic action
○ indicates a measure that could be improved or strengthened with amendments
→ indicates a relevant policy recommendation by the Asia Dalit Rights Forum

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<th>NEPAL</th>
<th>PAKISTAN</th>
<th>SRI LANKA</th>
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<tr>
<td>Dalit Population: 3.5 million</td>
<td>Dalit Population: 2.5 million</td>
<td>Dalit Population: 4-5 million</td>
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- The right against untouchability and racial discrimination in any form, on grounds of caste, race, community or occupation (Interim Constitution 2007, Article 14)
  Discrimination against any citizen is prohibited in the application of general laws on grounds of religion, color, sex, caste, tribe, origin, language or ideological conviction (Interim Constitution 2007, Article 13(2))

- Constitution prohibits caste-based discrimination
  Discriminatory laws and policies deepen the impoverishment of Dalits.

- Constitution prohibits discrimination on grounds of race, religion, language, caste, work or descent, sex, political opinion, place of birth or any such grounds (Constitution, Article 12)
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<tr>
<th>Sustainable Development Goals and Targets</th>
<th>Bangladesh</th>
<th>India</th>
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<tbody>
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<tr>
<td>Dalit Population: 201 million</td>
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<td>→ 16.1 Significantly reduce all forms of violence and related death rates everywhere</td>
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<td>→ 16.2 End abuse, exploitation, trafficking and all forms of violence against and torture of children</td>
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<td>→ 16.3 Promote the rule of law at the national and international levels and ensure equal access to justice for all</td>
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<td>→ 16.6 Develop effective, accountable and transparent institutions at all levels</td>
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<td>→ 16.7 Ensure responsive, inclusive, participatory and representative decision-making at all levels</td>
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<td>→ 16.9 By 2030, provide legal identity for all, including birth registration</td>
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<td>→ 16.10 Ensure public access to information and protect fundamental freedoms, in accordance with national legislation and international agreements</td>
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<tr>
<td>Enact specific laws for prohibiting caste segregation and denial of equal access to public spaces</td>
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<tr>
<td>Include section in Penal Code ensuring punishment of such practices</td>
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<tr>
<td>No mention of intersectional caste and gender violence and exploitation in law or policy.</td>
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<tr>
<td>No special legal measures to access to justice and legal mechanisms.</td>
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<tr>
<td>No separate mechanism of lodging complaints made by Dalits in police stations.</td>
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<tr>
<td>Create a Dalit Commission or Equity and Inclusions Commission to monitor the situation of Dalits in all arenas, including employment and access to any government measures intended to protect and promote their rights.</td>
<td>✅</td>
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<tr>
<td>→ Right to equality before the law and equal protection of law (Article 14)</td>
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<td>→ 'Untouchability' related offences punished by Protection of Civil Rights Act, 1976;</td>
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<tr>
<td>→ Does not apply to private sphere, and punishments inadequate</td>
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<td>→ Enact and implement laws to stop all caste discrimination and segregation at all levels, in public and private spaces.</td>
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<tr>
<td>→ Take strict legal measures against anyone who discriminates or practices 'untouchability' against Dalits in relation to midday meals provisioning in schools, the public distribution system, and access to water.</td>
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<tr>
<td>Crimes commonly committed against SCs on basis of caste punished; higher penalties imposed for crimes such as murder, rape, etc. (SCs &amp; STs (Prevention of Atrocities) Act, 1989);</td>
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<tr>
<td>Inadequate implementation; no explicit provisions for the protection of Dalits from physical violence in the Act; low rate of conviction under the Act has resulted in denial of justice to SCs. No budgetary allocation.</td>
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<tr>
<td>✨ The state is obligated to restructure inclusively, democratically, and progressively, address the problems including those of women, Dalit, Indigenous people, Madhesi, oppressed, excluded and minority communities and backward regions, while at the same time doing way with discrimination based on class, caste, language, gender, culture, religion and region; (Interim Constitution 2007, Article 33 (d &amp; d1))</td>
<td></td>
<td>✨ Discrimination on the basis of caste prohibited in the matter of access to places of worship, shops, public eating houses and hostels, public wells, hairdressing salons, laundries, and cemeteries or for purposes of education and employment (Prevention of Social Disabilities Act, 1957, 1971 strengthened)</td>
</tr>
<tr>
<td>✨ Participation of Madhesi, Dalits, Indigenous peoples, women, laborers, farmers, the disabled, backward classes and regions in all organs of the state structure on the basis of proportional inclusion. (Interim Constitution 2007, Article 33 (d &amp; d1))</td>
<td></td>
<td>✨ Right to equality before the law and entitlement to equal protection (Article 12)</td>
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<tr>
<td>✨ Caste-based Discrimination and Untouchability (Offence and Punishment) Act, 2011: seeks to protect Nepali citizens from a number of crimes based on caste discrimination and ‘untouchability’.</td>
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<tr>
<td>✖ Yet to be implemented.</td>
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<tr>
<td>→ Fast-track courts to address discrimination against Dalits; process cases within 90 days.</td>
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<td>+ Mandatory measures to prevent atrocities and to protect SC victims and ensure relief and rehabilitation following atrocities. (SCs &amp; STs (Prevention of Atrocities) Act, 1995)</td>
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<tr>
<td>→ Points on registration of cases missing</td>
<td></td>
<td>+ Dalit Christians and Dalit Muslims are not included as members of Scheduled Castes.</td>
</tr>
<tr>
<td>→ Amend schedule to Constitution to include Dalit Christians and Dalit Muslims in SC status, to protect and promote their rights</td>
<td></td>
<td>+ Election Commission should revamp its vulnerability mapping completely, to deal with threats and intimidation of Dalit voters; polling booths should be available in neutral territory; security should be provided at fraud-prone polling stations and in areas of high conflict risk before and after elections</td>
</tr>
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</table>

**POLICY**

1.1 By 2030, eradicate extreme poverty for all people everywhere, currently measured as people living on less than $1.25 a day

1.2 By 2030, reduce at least by half the proportion of men, women and children of all ages living in poverty in all its dimensions according to national definitions

→ National Human Rights Commission:  
- project funded by UNDP, with focus on caste-based discrimination.  
- dedicated commissioner designated to take special care of Dalit issues.

→ National and State Commissions for Scheduled Castes: monitor Constitutional and legal safeguards and welfare of scheduled castes.

→ National SC Finance and Development Corporation

→ National Safai Karmacharis Finance and Development Corporation

2.1 By 2030, end hunger and ensure access by all people, in particular the poor and people in vulnerable situations, including infants, to safe, nutritious and sufficient food all year round

→ No specialized institutions to safeguard or oversee Dalits’ welfare.

→ Insufficient budget and legal power of the institutions

→ National Commission for Safai Karmacharis

→ No state government has set up mechanisms to ensure the effective implementation of the SC/ST (PoA) Act.

→ Insufficient budget and legal power of the institutions.
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<td>→ Formulate a comprehensive policy and plan of action for implementation; effective elimination of caste discrimination and untouchability; and the overall protection of Dalits from violence and atrocities</td>
<td>→ Increase sentence for punishment of related offences.</td>
<td>→ National Dalit Commission’s Bill has been pending since 2011.</td>
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<td>→ Make current provision for free legal aid to the poor in general Dalit-specific</td>
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<td>→ Allocate a separate budget in a separate budget heading for Dalits in order to promote the overall development of Dalits and the elimination of caste-based discrimination and ‘untouchability’</td>
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<td>+</td>
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<td>+</td>
<td>National Dalit Commission</td>
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<td>+</td>
<td>Transform Commission into constitutional body, with guarantee of representation of Dalit community in decision-making</td>
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<td>+</td>
<td>Awareness-raising, including through TV/radio programmes; 3 Boards allocated NPR 31,81,000 for skill development and awareness trainings and consultations (National Dalit Commission)</td>
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<tr>
<td>+</td>
<td>Mechanism to Promote Dalit Rights and Eliminate Caste-Based Discrimination and Untouchability, 2011: to take immediate action with regard to incidents of caste discrimination and untouchability</td>
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<tr>
<td>+</td>
<td>Proclamation of “Untouchability-free State” by reinstated Parliament; declaration of “National Day against Untouchability”, 2006; both yet to be implemented.</td>
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### QUOTA

- Develop a comprehensive reservations policy for public service posts, including the judiciary

### LAW

- No discrimination on any grounds in health, nutrition, educational opportunities, food security, access to water and sanitation. *(Constitution, Article 28)*
- State is committed to promoting the educational and economic interests of Scheduled Castes, and protecting them from exploitation *(Constitution, Article 46, Directive of State Policy)*

### POLICY

- Implement nationally appropriate social protection systems and measures for all, including floors, and by 2030 achieve substantial coverage of the poor and the vulnerable
- Goal 7. Ensure access to affordable, reliable, sustainable and modern energy for all
- No dedicated policies to combat discrimination and lack of access to housing, water, sanitation, education, healthcare faced by Dalits.

#### Taka 167.5 million allocated 2012-13; Taka 123 million 2013-14, to “mainstream” Hijra, Dalit, Harijon and Bede communities by providing education stipends to their children, imparting skills training to adults, involving these communities in income generating activities, providing allowances.

### GEN DER

- No specific mention of Dalit women in Domestic Violence Act.
- Increasing rates of crimes against women and SCs point to Indian state’s failure to comply with human rights obligations
**NEPAL**  |  **PAKISTAN**  |  **SRI LANKA**
---|---|---
Dalit Population: 3.5 million  |  Dalit Population: 2.5 million  |  Dalit Population: 4.5 million

**NEPAL**

- 13% (6.5% male and 6.5% female) seats of the total 335 seats in the Constituent Assembly allocated to Dalits.
- Despite reservation, Dalit Community lacks representation in policy and decision making bodies.

**PAKISTAN**

- Develop a comprehensive reservations policy for public service posts, including the judiciary.

**SRI LANKA**

- Develop a comprehensive reservations policy for public service posts, including the judiciary.

---

**NEPAL**

- All citizens have the right to education, health, and housing, employment and food sovereignty (Article 33 (h), Interim Constitution)

**PAKISTAN**

- Develop a comprehensive reservations policy for public service posts, including the judiciary.

**SRI LANKA**

- Develop a comprehensive reservations policy for public service posts, including the judiciary.

---

**NEPAL**

- Restore Dalit targeted planning and programmes in the coming five or three year interim plans. Develop these plans and programmes through a process to assess the situation and needs of Dalit communities, with a separate section on Dalit women.
- Initiate and distribute a “State Privileged Identity Card” scheme to families living below the poverty line. Give the cardholders privileged access to health, education and public supply system services.

**PAKISTAN**

- Welfare policies from 1930 onwards assume universal coverage in providing services.

**SRI LANKA**

- Welfare policies from 1930 onwards assume universal coverage in providing services.
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**LAW**

- → 5.1 End all forms of discrimination against all women and girls everywhere
- → 5.2 Eliminate all forms of violence against all women and girls in the public and private spheres, including trafficking and sexual and other types of exploitation
- → 5.3 Eliminate all harmful practices, such as child, early and forced marriage and female genital mutilation

- Women and Children Trafficking Repression and Prevention Act, 2000 has not taken into account or positively impacted the situations of Dalit women and girls.
- Laws and policies to address violence against women should make specific reference to Dalit women and girls, or multiple discrimination and violence and should outline protection measures that are particularly applicable to them.
- No central government legislation to uniformly protect against the dedication of Dalit girls as Devadasis.
- Enact national legislation to abolish the Devadasi system in any part of the country and to provide relief and rehabilitation to the victims, including livelihood and development programmes for them and their families.

**POLICY**

- → 4.5 By 2030, eliminate gender disparities in education and ensure equal access to all levels of education and vocational training for the vulnerable, including persons with disabilities, indigenous peoples and children in vulnerable situations
- → 5.4 Recognize and value unpaid care and domestic work through the provision of public services, infrastructure and social protection policies and the promotion of shared responsibility within the household and the family as nationally appropriate
- → Gender sensitive budgeting for education, health and family welfare, social welfare, and food and disaster management
- → Panchayats accessed by Dalits to resolve internal disputes are male dominated, not allowing women to participate in the panchayats.
- → National Women Development Policy considers women as a homogenous group, does not acknowledge the difference and nature of violence and discrimination in the lives of Dalit women.
- Action to be taken to eliminate violence against women, including that arising from customs and traditions, like caste (National Policy for the Empowerment of Women, 2001)
- In many cases women are not included in lists of released bonded labourers and do not receive rehabilitation.
- Planning and special budget allocations separate for scheduled castes and for women, without recognition of multiple identities and consequent vulnerabilities that SC women face

**POLICY**

- → 5.5 Ensure women’s full and effective participation and equal opportunities for leadership at all levels of decision-making in political, economic and public life
- → 5.6 Ensure universal access to sexual and reproductive health and reproductive rights as agreed in accordance with the Programme of Action of the International Conference on Population and Development and the Beijing Platform for Action and the outcome documents of their review conferences
- → 10.4 Adopt policies, especially fiscal, wage and social protection policies, and progressively achieve greater equality
- → Adequately train government officials, particularly the members of law enforcement agencies, to understand the heterogeneity of Bangladesh society, and how to particularly address the specific vulnerabilities of Dalit women.
- → Create special schemes to ensure income generation schemes, skills trainings, vocational education and related initiatives for Dalit women across the country.
- → Converge the Ministry of Social Justice and Empowerment and the Ministry of Women and Child Development at the central government level in order to plan and implement complementary and comprehensive schemes to specifically address Dalit women’s rights.
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- Establish a Dalit Women Empowerment Development Desk in the National Woman Commission, the National Dalit Commission, the Neglected, Suppressed & Dalit Community Upliftment Development Committee and the Badi Community Development Board.
- Launch awareness programs and make budgetary allocations for educating and capacitating Dalit women to claim their rights.
- Ensure meaningful participation so Dalit women are involved mechanisms and development processes.
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### HOUSING

#### LAW

- Implement laws and undertake specific campaigns to prevent, prohibit and eliminate practices of segregation and discrimination against Dalits, including in housing, food and drinking water provisioning.

#### POLICY

- 11.1 By 2030, ensure access for all to adequate, safe and affordable housing and basic services and upgrade slums
- 11.2 By 2030, provide access to safe, affordable, accessible and sustainable transport systems for all, improving road safety, notably by expanding public transport, with special attention to the needs of those in vulnerable situations, women, children, persons with disabilities and older persons
- 11.3 By 2030, enhance inclusive and sustainable urbanization and capacity

- Government responsible for creating housing facilities for extremely and medium poor population, which includes Dalits (National Housing Policy, 2008)
- Construction of 1148 flats in Dhaka for cleaning and sweeping workers, many of whom are Dalits/Harijons (Exec. Committee of National Economic Council, 2012)

- Take strict legal measures against the discriminatory practices of local authorities or private owners with regard to Dalits’ residence and access to adequate housing

#### WATER

#### LAW

- 6.1 By 2030, achieve universal and equitable access to safe and affordable drinking water for all

- Access to clean drinking water ensured for all, irrespective of caste, region, religion and gender (National Water Act, 2013)

#### POLICY

- 6.2 By 2030, achieve access to adequate and equitable sanitation and hygiene for all and end open defecation, paying special attention to the needs of women and girls and those in vulnerable situations

- Needs of SCs should be given due consideration in local planning of water projects (National Water Policy).
- Local cost sanitation available for liberated scavengers
- National Rural Drinking Water Programme and National Urban Sanitation policy do not have special provisions for SCs for equal access to water and sanitation.
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- Janata Aawas Karyakram (People’s Housing Program) focuses on Terai/Madhesi Dalits in Terai districts.
- National Housing Policy contains specific provisions to meet the needs of Dalits in housing and basic services.
- Expand the “People’s Housing Programme” to cover all landless Dalits in all regions of the country.
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**LAND**

**LAW**

- Create supportive legal structures (such as Special Land Tribunals or Fast Track Courts) at the local level for deciding land disputes between Dalits and others, and for those Dalits who have their lands encroached upon by non-Dalits or face long delays in acquiring land title.

**POLICY**

- 2.3 By 2030, double the agricultural productivity and incomes of small-scale food producers, in particular women, indigenous peoples, family farmers, pastoralists and fishers, including through secure and equal access to land, other productive resources and inputs, knowledge, financial services, markets and opportunities for value addition and non-farm employment.

**HEALTH**

**LAW**

- National Food Security Act 2013 does not specifically mention SCs as vulnerable households or as a priority community in terms of the right to food.
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- Right to access to health services free of Cost (Article 16/2)
- State should pursue policies for uplifting the economically and socially backward population like indigenous people, Madeshi, Dalit... by creating provisions of reservations in health for certain period of time. (Article 35 (10))
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**POLICY**

- 3.8 Achieve universal health coverage, including financial risk protection, access to quality essential health-care services and access to safe, effective, quality and affordable essential medicines and vaccines for all.
- 3.7 By 2030, ensure universal access to sexual and reproductive health-care services, including for family planning, information and education, and the integration of reproductive health into national strategies and programmes.
- 2.2 By 2030, end all forms of malnutrition, including achieving, by 2025, the internationally agreed targets on stunting and wasting in children under 5 years of age, and address the nutritional needs of adolescent girls, pregnant and lactating women and older persons.

**EDUCATION**

**LAW**

- All children should have the right to free and compulsory education irrespective of caste or other discriminative variables. (Article 17, Constitution, Article 5(1) of draft Education Law, 2013)
- The law should contain a dedicated section on Dalit children’s right to education
- Free primary education in all schools for all children (Primary Education (Compulsory) Act, 1990)

- National Health Policy acknowledges inequalities in access to health-care, pledges to improve access for socially disadvantaged members like Dalits.
- Ministry of Health and Family Welfare should take up a concerted drive on reproductive health issues in those areas where the literacy level of SC girls is below 30%. Generate awareness among SCs, specifically women, regarding anti-natal care, postnatal care and other areas of health and hygiene to protect them from morbidity and mortality.

- Identify specific programmatic measures to protect Dalits’ equal right to health, including through ensuring discrimination-free access to medical treatment, and through eradicating the inhuman practice of septic tank cleaning and other hazardous tasks performed by manual scavengers.
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- The second Long-Term Health Plan (1996-2016) promises to make basic free health services available to all and pledges to improve access for socially disadvantaged citizens including Dalits.
- Provide health insurance for Dalits
- Make a special program and separate budgetary allocation for the improvement of the sanitary and hygiene conditions of Dalits, especially for those who are living in the rural areas of Nepal.

- Everyone has right to basic education and access to free education till secondary level. (Article 17, 17(2), Interim Constitution)
- Make Dalits’ access to adequate housing, food, water and sanitation into legal entitlements, providing a basis for individuals and groups to hold governments and other stakeholders accountable for realizing these rights.
- Make existing legal mechanisms and educational programs Dalit-friendly and inclusive.
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**POLICY**

- **4.1** By 2030, ensure that all girls and boys complete free, equitable and quality primary and secondary education leading to relevant and effective learning outcomes
- **4.2** By 2030, ensure that all girls and boys have access to quality early childhood development, care and 12re-primary education so that they are ready for primary education
- **4.3** By 2030, ensure equal access for all women and men to affordable and quality technical, vocational and tertiary education, including university
- **4.4** By 2030, substantially increase the number of youth and adults who have relevant skills, including technical and vocational skills, for employment, decent jobs and entrepreneurship

**FREE EDUCATION**

- Free education, free admission, free lunch and stipend ensured for all the students; aims to reduce inequalities in phases with equal access to primary and secondary education; ensures proper hostel facilities to citizens with out caste bias. (National Education Policy, 2010)
- Education programmes and policies to date talk about access and equity and refer to the backwardness of 'tribal' people and of women and poorer section of the population.
- No specific mention of Dalit communities.
- No specific measures to target low enrolment rate and high dropout rate of Dalit children.
- Constitute an ‘Equity Working Group’ within the Education Ministry to continually devise and monitor targeted education schemes for Dalits. These schemes should be devised in consultation with Dalit communities and CSOs. Schemes would include scholarships allocated for Dalit children in order to encourage their schooling and higher education.
- Encourage educational institutions to adopt equal opportunities policies coupled with affirmative action for Dalit girls.

**QUOTA**

- 1% admission quota for Dalit students, University of Dhaka; quota for Harijon/Dalit students, Islamic University, Kushtia
- Number of Dalit student intakes yet to be published by Dhaka University
- Immediately undertake legal initiatives to create a mandatory quota system for Dalits in all public and private educational institutes at the primary, secondary and tertiary education levels.
- Affirmative action for SCs via reserved quotas in educational institutions.
- Low representation of Dalit teachers in the education system
- No special measures for reservations in private higher educational institutions

**INTER – CASTE MARRIAGE**

- Special Marriage Act enables inter-caste marriages to be registered.
### NEPAL

**Dalit Population:** 3.5 million

- NPR 350.00 scholarship provided every year to each Dalit student enrolled in school; nutritional food programme for primary school-going Dalit children; 9% scholarship seats reserved to Dalit students in higher education; 10% scholarship for Dalits provided in private schools.
- Constitute ‘Equity Working Groups’, bringing together government and civil society organisations to continuously evolve strategies to promote the inclusion of Dalit children in education (Guideline 46: Education)
- Increase the existing scholarship percentage and for Dalit students in all the universities, colleges, schools and related educational institutions.

### PAKISTAN

**Dalit Population:** 2.5 million

### SRI LANKA

**Dalit Population:** 4.5 million

- Expand reserved seats for Dalit students in all the universities, colleges, schools and related educational institutions.
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### POLICY

- **No legal measures to address violence stemming from inter-caste marriages.**
- **Take up human rights education and awareness campaigns to actively promote inter-caste marriages and prohibit violence against them.**
- **Promotive scheme for inter-caste marriages**

### ECONOMIC JUSTICE

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### LAW

- **Equal opportunities for every citizen in employment or office in service of the Republic (Article 29: 1-2, Constitution)**
- **No legislation on decent work and working conditions for Dalits.**
- **The Constitution prohibits forced compulsory, and child labour:**
  - Develop a comprehensive employment law, covering both public and private sector employment, with a special emphasis on Dalits. This legislation should specify reservations for Dalits in employment in the public and private sectors.
  - Amend the Human Trafficking Deterrence and Suppression Act to prevent and punish local fraudulent recruiters. Bangladesh Association of International Recruiting Agencies should be monitored by state authorities to ensure that migrants who use their services agencies are not exploited.
  - Comprehensive legislation should be formulated and implemented for the complete eradication of manual scavenging.
- **State is committed to promoting the educational and economic interests of Scheduled Castes, and protecting them from exploitation (Constitution, Article 46, Directive of State Policy)**
- **Equality of opportunity for SCs in matters of public employment (Constitution, Article 16)**
- **Basic labour rights and protection of bonded and child labourers (Bonded Labour System (Abolition) Act, 1976; Child Labour (Prohibition and Regulation) Act, 1986).**
- **No equality in law that would outlaw caste discrimination in all sectors of employment.**
- **Companies Act 2013 only identifies SC/ST development concerns as part of corporate social responsibility (non-binding).**
- **Enforcement and implementation of employment policies and laws are often unsatisfactory; authorities found lacking in their response to complaints of bonded labour.**
- **Ensure that all states and districts establish and oversee bonded labour vigilance committees**
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- NPR 100,000.00 as incentive / encouragement for inter-caste marriage
- Strengthen Chapter of Marriage under the Civil Code (1963) by incorporating provisions on inter-caste marriage, including punishment to those who discourage and conspire against it.

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- Interim Constitution ensures that every individual has the freedom to practice any occupation irrespective of race, caste, religion or region.
- Interim Constitution prohibits any kind of forced labour.
- Laws for the abolition of Bonded Labour
- Constitution ensures equality of opportunity for every citizen without discrimination in public sector.
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**POLICY**

- **10.1** By 2030, progressively achieve and sustain income growth of the bottom 40 per cent of the population at a rate higher than the national average.
- **1.4** By 2030, ensure that all men and women, in particular the poor and the vulnerable, have equal rights to economic resources, as well as access to basic services, ownership and control over land and other forms of property, inheritance, natural resources, appropriate new technology and financial services, including microfinance.
- **8.3** Promote development-oriented policies that support productive activities, decent job creation, entrepreneurship, creativity and innovation, and encourage the formalization and growth of micro-, small- and medium-sized enterprises, including through access to financial services.
- **8.5** By 2030, achieve full and productive employment and decent work for all women and men, including for young people and persons with disabilities, and equal pay for work of equal value.
- **8.6** By 2020, substantially reduce the proportion of youth not in employment, education or training.

**Dalits, Bedes, Harijons and other marginalized communities included in social safety net programmes and projects to improve their socio-economic conditions.**

- No specific and targeted policies for Dalits
- No policies or programmes on forced, bonded, or child labour make any reference to caste vulnerabilities.
- Dalit community tends to retain traditional occupations, due to livelihood insecurities and the lack of new opportunities.
- Poverty and unemployment of Dalit adults are major challenges to overcome before child labour can be abolished.
- Existing policies do not address high rate of unemployment or labour market discrimination.
- Enact and implement social security provisions for Dalit workers in the unorganized sectors.
- Radically lower the maximum fee for employment services provided and establish a cap of other fees.

**National Safai Karmacharis Finance and Development Corporation: promotes socio-economic development of manual scavengers, safai karamcharis (those engaged in other cleaning works) and their dependents, by way of concessional finance loans.**

**National Commission for Safai Karmacharis: welfare and rehabilitation of scheduled castes engaged in manual scavenging and other cleaning works.**

**Rehabilitation schemes for bonded labourers, devadasis, manual scavengers, child labourers in hazardous industries, a disproportionate number of whom are Dalits.**

- 4% target for government procurement from micro and small enterprises owned by SCs/STs (Public Procurement Policy for Micro and Small Enterprises, 2012).
- Complete elimination of manual scavenging by the end of the Sixth Five Year Plan (1980-85) still unachieved.
- No comprehensive employment policy for employment opportunities among SCs.
- Often delay in the release of funds for rehabilitation of bonded labourers.
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**NEPAL**
- Schemes to abolish bonded labor (Haliya/ Haruwa/ Charuwa systems) introduced to ensure resettlement and proper rehabilitation of bonded Dalit laborers.
- Dalit beneficiaries of Micro-Enterprise Development program are not measured.
- Pass the Bonded Labor (Prohibition, Prevention and Rehabilitation) Bill, so that systematic, concrete and dynamic labor standards are in place for the abolishment of bonded labor.
- Enact and implement social security provisions for Dalit workers in the unorganised sectors.
- Increase the budget allocated for the rehabilitation of Freed Haliya. There should also be budget allocated to address the issues of other forced, bonded and child labor.

**PAKISTAN**
- National Action Plan for the abolition of Bonded Labour
- Enact and implement social security provisions for Dalit workers in the unorganised sectors.

**SRI LANKA**
- Bonded Labour Fund, established in 2003 for the welfare of the children of released bonded labourers
- Enact and implement social security provisions for Dalit workers in the unorganised sectors.
### POLICY

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**INDIA**

- **8.7** Take immediate and effective measures to eradicate forced labour, end modern slavery and human trafficking and secure the prohibition and elimination of the worst forms of child labour, including recruitment and use of child soldiers, and by 2025 end child labour in all its forms

- **8.8** Protect labour rights and promote safe and secure working environments for all workers, including migrant workers, in particular women migrants, and those in precarious employment

- **8.10** Strengthen the capacity of domestic financial institutions to encourage and expand access to banking, insurance and financial services for all

- **9.1** Develop quality, reliable, sustainable and resilient infrastructure, including regional and transborder infrastructure, to support economic development and human well-being, with a focus on affordable and equitable access for all

- **9.3** Increase the access of small-scale industrial and other enterprises, in particular in developing countries, to financial services, including affordable credit, and their integration into value chains and markets

**BANGLADESH**

- Grant entitlement to full and fair rehabilitation from unfree labour for Dalit labourers. Set aside adequate budgets for rehabilitation schemes for forced, bonded and child labourers; have a specific focus in all rehabilitation schemes on Dalit labourers.

- Create timebound plans for the complete eradication of manual scavenging must be formulated and implemented, which also provide for the rehabilitation of those engaged in manual scavenging into decent, skilled work.

- Government should also review its programmes to eliminate these prohibited forms of labour and report on how many Dalits become beneficiaries of the various government efforts in this regard.

**+ Targeted Budgeting:** Scheduled Caste Sub Plan allocates population proportionate for schemes specifically for Dalits

**×** Scheduled Caste Sub Plan funds used for social services (e.g. education, health), and not towards economic empowerment (e.g. entrepreneurship, employment, land).

**Transform the SC Sub Plan from a Planning Commission policy directive to a legal right; Enact national and state legislation mandating the allocation of adequate funds commensurate with the proportion of SC population be applied for the direct benefit of SCs, especially in the economic sectors.**

**Create an Equal Opportunity Commission to monitor the situation of discrimination against Dalits in all arenas, including employment.**

**Develop a comprehensive Employment Policy that aligns with the government’s Reservation Policy and covers public and private sector employment with a special emphasis on the Scheduled Castes.**

**Enact and implement social security provisions for Dalit workers in the unorganised sectors.**
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**Quota**

- **Dalit population:** 4-6 million
- **India:** 201 million

**Quota**

- **Bangladesh:**
  - 80% reservation of employment in cleaning jobs in all municipalities for Dalits (Directive of Office of Prime Minister, 2012)

- **India:**
  - Reserved quotas for SCs in government employment, promotions in government service, education and central, state and local government
  - 15% reserved quota for SCs in all government positions
  - Reservation Act bill pending in the Parliament since 2004 and has not yet been passed
  - Huge backlog in the recruitments for SC quota posts in government services.
  - Fill all vacant SC reserved posts with suitable SC candidates
  - Reservation does not extend to the private sector.
  - Provide for reservations in the private sector, including capital market, land, private education and housing, access to inputs and services, products and consumer goods.

### Ecological Justice

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**Ecological Justice**

- **Bangladesh**
  - Dalit population: 4-6 million

- **India**
  - Dalit population: 201 million
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<td>☑ Out of 45% of reserved seats, 9% of seats in the civil service are reserved for Dalits (Civil Service Act 1993)</td>
<td>☑ 15% reservation of seats for recruitment in the police force, armed police force, and Nepali army.</td>
<td>☑ Establish access to adequate housing, food, water and sanitation as legal entitlements, providing a basis for individuals and groups to hold the Government of Nepal and other stakeholders accountable for realizing these rights.</td>
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<td>☑ Ensure proportional representation of Dalits (ensuring a 13% reservation), public corporations, private and corporate sectors.</td>
<td>☑ Enact a law on inclusion and reservations for Dalits that covers both the public and private sectors. The percentage of such reservation should be according to the population of Dalit and 10% extra compensation should be provided.</td>
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**POLICY**

- **1.5** By 2030, build the resilience of the poor and those in vulnerable situations and reduce their exposure and vulnerability to climate-related extreme events and other economic, social and environmental shocks and disasters.

  - Comprehensive Disaster Management Policy 2003 establishes disaster response mechanisms for all population irrespective of caste, race, religion, region, gender or language.
  - Create an integrated plan for disaster mitigation and management by integrating various development schemes, in order to ensure multi-hazard resistant housing, alternative livelihoods, etc. in Dalit localities.
  - Amend National Plan for Disaster Management to contain grievance redress mechanism in case of denial or discrimination in access to disaster relief and rehabilitation materials.

- National Disaster Management Policy, 2009 directs state governments to restoration of the permanent livelihoods of those affected by disasters, with special attention to the needs of women-headed households, artisans, farmers and people belonging to marginalised and vulnerable sections.

  - No discrimination based on caste, religion, sex, region, age, or community during disaster response measures of compensation and relief. (Sec. 61, Disaster Management Act, 2005)
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- Ensuring the participation of poor people, Dalits, marginalized indigenous communities, women, children and youth in the implementation of climate adaptation and climate change-related programmes (Climate Change Policy, 2011)
- Make budget allocation sufficient enough to support integrated and coordinated disaster management that ensures emergency response both in terms of pre-disaster preparedness plans and post-disaster humanitarian assistance.
- Create a Dalit-focused relief fund under the office of the Prime Minister in order to give due recognition to the disproportional impact that disasters have on the Dalit community.
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**POLICY**

- **11.5** By 2030, significantly reduce the number of deaths and the number of people affected and substantially decrease the direct economic losses relative to global gross domestic product caused by disasters, including water-related disasters, with a focus on protecting the poor and people in vulnerable situations.

- **13.b** Promote mechanisms for raising capacity for effective climate change-related planning and management in least developed countries and small island developing States, including focusing on women, youth and local and marginalized communities.

- **3.9** By 2030, substantially reduce the number of deaths and illnesses from hazardous chemicals and air, water and soil pollution and contamination.

- **Goal 12.** Ensure sustainable consumption and production patterns.

- **Goal 13.** Take urgent action to combat climate change and its impacts.

- **Goal 14.** Conserve and sustainably use the oceans, seas and marine resources for sustainable development.

- **Goal 15.** Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests, combat desertification, and halt and reverse land degradation and halt biodiversity loss.

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× not directly impacting the Dalit community.

× No awareness or understanding on issues of caste discrimination in disaster relief.
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<td>No policy or other provisions existing to make it mandatory that caste-and-gender or other disaggregated data is collected by all government statistical and other organizations that produce national and state level data on the socio-economic and political situation of different social groups.</td>
<td>No disaggregated data available on the prevalence of mental health problems among Dalits</td>
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<td>Absence of disaggregated data, which results in policies not reflecting special needs or targeting communities.</td>
<td>Lack of disaggregated data to measure impact of state health programme on SCs</td>
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<td>Make disaggregated data on the basis of caste-and-gender mandatory in the collection of basic statistics regarding all major socio-economic and political arenas of life.</td>
<td>No comprehensive data or survey on social and economic discrimination in current Government of India statistical data collection tools, which could also be disaggregated by caste and gender.</td>
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<td>Government should provide disaggregated data on the presence of Dalits among bonded, forced and child labour populations, including trafficking victims.</td>
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<td>➤ New surveys into emerging areas, like migration patterns, should be disaggregated by caste and gender in order to reveal new issues arising for Dalit women and help plan specific provisions to address these issues for them.</td>
<td>➤ State agencies should collaborate with CSOs to develop tools based on the participatory methods and principles of social equity audit. These should be used to monitor and audit the extent of social equity and inclusion of Dalits.</td>
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